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Health and Adult Social Care Overview and Scrutiny Committee.

Monday, 7th August, 2023

6.00 pm

Meeting Room A

AGENDA

1. **Welcome and Apologies**
2. **Minutes of the last meeting**
Health and Adult Social Care OSC June 2023 **3 - 6**
3. **Declarations of Interest**
DECLARATIONS OF INTEREST FORM **7**
4. **Lancashire and South Cumbria Integrated Care Partnership**
 - Claire Richardson – Director of Health and Care Integration (Blackburn with Darwen) at NHS Lancashire and South Cumbria ICB and
 - Mark Warren – Strategic Director, Adults and Health, Blackburn with Darwen Borough Council will present the attached report and deliver a supporting Presentation.

BwD Health and Adults OSC report 07.08.23 v0.1 **8 - 12**
5. **Date of Next Meeting**

The next meeting of the Committee will be held on Monday 9th October 2023, where the main agenda item will be:

CQC Self Assessment – regulation of the Council care commissioning via the CQC, which came into force in 2022, the care market, safeguarding and budgets for the most vulnerable will all be subject to inspection at any time, how prepared is the Council?

Date Published: 28th July 2023

Denise Park, Chief Executive

PRESENT – Councillor Jacquie Slater (in the Chair) Councillors Shaw, Hardman, Whittingham, Humphrys and Smith D.

ALSO PRESENT – Executive Members – Mustafa Desai and Damian Talbot, Officers- Abdul Razaq, Mark Warren, Cath Taylor, Richard Brown and Phil Llewellyn.

RESOLUTIONS

1. **Welcome and Apologies**

The Chair welcomed everyone to the meeting. Apologies had been received from Councillors Harling, Irfan and Patel.

2. **Minutes of the meeting held on 27th March 2023**

The Minutes of the meeting held on 27th March 2023 were submitted for approval.

RESOLVED – That the Minutes of the meeting held on 27th March be approved as a correct record and signed by the Chair.

3. **Declarations of interest**

No Declarations of interest were made by members of the Committee.

4. **Report back from the Executive Member for Public Health, Prevention and Wellbeing in response to the recommendations of the re:fresh Task Group**

Councillor Damian Talbot, and Richard Brown, Head of Neighbourhoods, Wellbeing and Prevention, gave their response to the recommendations of the re:fresh Task Group, via a report and presentation.

The Committee were reminded that at the meeting held on 21st November 2022, the following recommendations were made:

- That the Executive Member be requested to report to a future meeting of the Committee on how the changes in the future funding for re:fresh will be managed, how this will impact on service provision and the impact on Leisure Centres.
- That the Executive Member be requested to look at how accessibility to the Re: fresh programme is managed with particular regard to issues

relating to digital bookings which may exclude some sections of the community.

- That the Executive Member be requested to report back to the Committee on how reductions of funding will impact on the health of the borough and how the work on going in partnerships that could help mitigate this.

The Committee were advised that a new timetable for the re:refresh Leisure programme had been developed for 2023/24 which included an increased number of sessions, including several child and family swimming sessions.

Whilst the previous £1 charge for adult gym and swim re:refresh sessions had been reintroduced, swimming would continue to be free for children aged between 1 – 16 years where they were accompanied by a parent or guardian eligible for re:refresh.

In addition to this, a sustained campaign with membership reductions has been ongoing to encourage more leisure centre members to join on a more long term basis. A year on year comparison of the membership base showed an increase of 30% across the three leisure centre sites at February 2023, in comparison to February 2022, which helped mitigate rising energy costs

In order to promote the new re:refresh programme a six week communications campaign had been developed and an official launch would take place in mid-June. This would enable systems and staff to be ready to accommodate the new programme and become familiar with the changes.

Appropriate assets for promotion of the new programme had been developed including promotion on bus stops and digital display boards. Hard copy leaflets have been produced which would be distributed across the Borough including in community centres and other venues. Communications materials had also been redesigned to encourage attendance by underrepresented groups and include images which are representative of the Borough's diverse communities.

Officers from across Commercial Services, Neighbourhoods, Wellbeing and Prevention and Public Health continue to meet on a regular basis to monitor membership and attendance at both paid and re:refresh programmes. This included information on attendance by age, gender and postcode by deprivation, to ensure that the programme met the needs of local residents.

To date these meetings had prompted the changes to the re:refresh programme for 2023/24 and had also helped to identify further gaps in provision across the Borough, and specific population groups had been targeted, with over 300 hours of sessions delivered. The sessions had been funded through the Public Health grant, which had recently been continued for 2023/24.

Councillor Whittingham outlined her experiences of the re:refresh programme, stating that she was initially impressed with the service she received, but this had not been followed up and felt that perhaps a gym membership would have been more appropriate, but that this handover process had not occurred.

The Committee discussed the importance of clear messaging on access to services, and also on the importance of non digital approaches such as hard copy swimming timetables being available, and on the need for booking of classes to be made fair and accessible, as sometimes these were booked a week ahead and then some users did not turn up, leading to people missing out.

The Committee thanked Councillor Talbot and Richard Brown, who in turn thanked Members for their feedback, which would be taken into account and would help further improve services.

RESOLVED- That the report and presentation be noted.

5. Draft Safeguarding Adult Board Business Plan

Further to discussions at the last meeting of the Committee, Councillor Mustafa Desai, Executive Member for Adult Social Care and Health, Mark Warren, Strategic Director, Adults and Health, submitted the Draft Safeguarding Adult Board Business Plan.

The Plan set out the vision for the Blackburn with Darwen Safeguarding Adult Board, its Statutory Duties, and Principles, as well as six Strategic Aims for 2023-2026, and six Strategic Priorities for 2023-24. The Plan also outline the Sub-group options.

Subject to any comments from the Committee, the draft Plan would ne submitted to the next Board meeting for approval.

The Committee discussed the different processes and methods for reporting issues, with Mark Warren outlining the current methods and processes, whilst acknowledging that improvements could still be made to ensure greater access.

Members also discussed the approach taken by the Police in some areas of the Country, which lessened their approach to support for mental health, although this was not currently the case in Lancashire.

The Committee thanked Cllr Desai and Mark Warren for the amount of work that had taken place since the last meeting in production of the Draft Safeguarding Adults Business Plan.

RESOLVED –That the Draft Safeguarding Adult Board Business Plan be noted.

6. Work Programme 2023/24

The Committee discussed its Work Programme for 2023/24, and agreed the following items be looked at in 2023/24:

- **7th August 2023** – Scrutiny of the arrangements for the Integrated Care Board – how will it work and what will the benefits be for local people?
- **9th October 2023** – CQC Self Assessment – regulation of the Council care commissioning via the CQC, which came into force in 2022, the care market, safeguarding and budgets for the most vulnerable will all be subject to inspection at any time, how prepared is the Council?
- **5th February 2024** – Scrutiny of Care Homes in the Borough – Task and Finish Group to report back and Committee to discuss. Task and Finish Group Membership – Councillors Jacquie Slater, Tony Humphrys and Anthony Shaw.

RESOLVED – That Work Programme for 2023/24 be agreed.

7. Date of Next Meeting

It was noted that the next meeting Meeting of the Committee would be held on Monday 7th August 2023 at 6pm.

Signed:

Date:

Chair of the meeting
at which the minutes were confirmed

DECLARATIONS OF INTEREST IN ITEMS ON THIS AGENDA

Members attending a Council, Committee, Board or other meeting with a personal interest in a matter on the Agenda must disclose the existence and nature of the interest and, if it is a Disclosable Pecuniary Interest or an Other Interest under paragraph 16.1 of the Code of Conduct, should leave the meeting during discussion and voting on the item.

Members declaring an interest(s) should complete this form and hand it to the Democratic Services Officer at the commencement of the meeting and declare such an interest at the appropriate point on the agenda.

MEETING: **HEALTH AND ADULT SOCIAL CARE OSC**

DATE: **7th AUGUST 2023**

AGENDA ITEM NO.:

DESCRIPTION (BRIEF):

NATURE OF INTEREST:

DISCLOSABLE PECUNIARY/OTHER (delete as appropriate)

SIGNED :

PRINT NAME:

(Paragraphs 8 to 17 of the Code of Conduct for Members of the Council refer)

Blackburn with Darwen Health and Adult Social Care Scrutiny Committee – 7 August 2023

Report to accompany a presentation by:

- Claire Richardson – Director of Health and Care Integration (Blackburn with Darwen) at NHS Lancashire and South Cumbria ICB and
- Mark Warren – Strategic Director, Adults and Health, Blackburn with Darwen Borough Council

1. A note regarding this report

The following report provides an overview of the NHS Lancashire and South Cumbria Integrated Care Board (ICB) and NHS Lancashire and South Cumbria Integrated Care Partnership (ICP).

It also provides an update with regards to –

- the work of the Blackburn with Darwen place-based partnership and
- an overview of the aim of the ICB in relation to delegating authority to Lancashire and South Cumbria Places (which includes Blackburn with Darwen) and progress to date.

2. Establishment of Lancashire and South Cumbria Integrated Care Board

NHS Lancashire and South Cumbria Integrated Care Board (ICB) was established on 1 July 2022 as a result of the Health and Social Care Act 2022. The eight CCGs in Lancashire and South Cumbria, including Blackburn with Darwen CCG, were subsequently closed down.

The ICB took on the CCG commissioning functions as well as some of NHS England's commissioning functions and is accountable for NHS spending and performance within the system.

The strategic aims of the ICB are to:

- Improve outcomes in population health and healthcare
- Tackle inequalities in outcomes, experience and access
- Enhance productivity and value for money
- Help the NHS support broader social and economic development

3. Establishment of Lancashire and South Cumbria Integrated Care Partnership

As part of the Health and Social Care Act 2022, the Integrated Care Partnership (ICP) was also established as a statutory committee on 1 July 2022. The ICB and the unitary and upper-tier local authorities hold a statutory duty to coordinate Lancashire and South Cumbria ICP together. The partnership sees health and care partners work together by agreeing joint priorities and a joint health and care strategy. From its first meeting in September 2022, partners have worked collaboratively on the development of the ICP, including membership and terms of reference.

Blackburn with Darwen Council is a statutory member of this partnership, as are other Lancashire and South Cumbria local authorities, NHS organisations, businesses, education, Healthwatch and voluntary, community, faith and social enterprise (VCFSE) organisations. Councillor Damian Talbot, Blackburn with Darwen Council Executive Member for Public Health, Prevention and Wellbeing up and Chair of Blackburn with Darwen Health and Wellbeing Board is a representative on the ICP.

The ICP draft strategy proposed the following priority areas –

- **Starting well:** Supporting children and their families in the first 1000 days of a child's life, with a holistic consideration of factors influencing health, well-being and school readiness.
- **Living Well:** Preventing ill health and tackling inequalities, recognising the importance of mental well-being as well as physical health, and addressing the factors that cause inequality in access and outcomes.
- **Working well:** Supporting people into employment and staying in work, maximising the role of large-scale organisations and local businesses in contributing to the health and wellbeing of individuals and the social and economic development of communities.
- **Ageing well:** Delivering high-quality care that supports people to stay well in their own homes, with radical and innovative approaches to integrating care provision.
- **Dying well:** supporting people to choose their preferred place of death and that their families and their carers plan for and improve end of life and provide excellent bereavement support to our communities.

In Autumn 2022, the ICP engaged with local people and partners on these draft priorities. This included nine focus group sessions with various community groups to ensure insight and feedback from Blackburn with Darwen residents was included.

The findings were reviewed by the ICP and partners have since further refined the priorities and produced a draft strategy. This draft strategy was approved the Integrated Care Partnership Board on 17th April 2023.

4. The Integrated Care Board Joint Forward Plan (JFP)

The Joint Forward Plan (JFP) is a mandatory five year plan that Integrated Care Boards (ICBs) and their partner NHS Trusts must produce. The plan, signed off by the ICB at their Board meeting on 5 July, sets out how the ICB and its partner trusts will arrange and / or provide services to meet the needs of their local populations.

National guidance sets out a flexible framework for JFPs to build on existing system and place strategies and plans, in line with the principle of subsidiarity. It also states specific statutory requirements that plans must meet:

- Informed by the ICP strategy, a joint forward plan is in development in L&SC
- We have been engaging with partners and the public as part of this development

In parallel with the finalisation of the plan we have been working with provider and Local Authority colleagues to:

- ensure that all strategies and plans across all partner organisations and all ICB teams and functions align
- develop detailed delivery plans for implementation of the plan, with measurable goals, annual milestones, targets, performance ambitions and trajectories, including deliverables for places and neighbourhoods

Some of the delivery of the plan will be devolved to place and neighbourhood levels and will be coordinated by the Place-based Partnerships.

5. Blackburn with Darwen Place-based Partnership an overview

The Health and Care Act 2022 and subsequent national commentary (Thriving Places Guidance, Sept 2021; Hewitt Review of ICSs, April 2023) paved the way for collaborative working arrangements between partners, of all sectors, to be convened in “places”, in the form of Place based Partnerships (PBPs).

Within the Lancashire and South Cumbria Integrated Care System, it has been agreed that there will four “places”, where commitment has been made to grow and support thriving PBPs, aligned to Upper Tier Local Authority boundaries - Blackburn with Darwen, Blackpool, South Cumbria and Lancashire.

Place-based Partnerships are intended provide a vehicle for collaborative working and delivery of health and care services within local places, connecting all partners to make joint recommendations as to the effective deployment of resources to drive integration and improved health outcomes. PBPs are expected to:



Plan and deliver local health and care services



Listen to and work with, local people to understand what good looks like for them



Focus on preventing ill health and reducing inequalities



Join up services so that people are better supported and receive care that is right for them



Check whether the services we deliver are good quality and are making a difference for people



Plan to use our resources (staff and money) better by working together



In time, our Partnership will be able to make decisions on what and how, local health and care services are provided

Health and care partners in Blackburn with Darwen, including the VCFSE and Healthwatch, have a long history of working together to improve service delivery for

residents, with a BwD Local Integrated Care Partnership (LICP) being established in 2018 to oversee such collaborative working. This partnership, amongst other things, drove the development of strong, cohesive, multi-agency neighbourhood working arrangements, which have since been recognised as good practice within Lancashire and South Cumbria. The LICP has now been evolved to form an interim Place-based Partnership Board which will report into the Health and Wellbeing Board in order to provide the board with assurance that actions are being delivered to address the key health and wellbeing priorities for Blackburn with Darwen.

To drive the convening of the Place-based Partnership and facilitate strategic alignment, priority-setting and decision-making between organisations within the places, that ICB worked with the Upper Tier Local authorities to appoint four Directors of Health and Care Integration. Claire Richardson was appointed to fulfil this role for Blackburn with Darwen.

Key priorities and workstreams

A number of immediate priorities and workstreams have been identified through discussions with all partners. In identifying these, consideration was also given to the priorities outlined by the Health and Wellbeing Board in their Joint Local Health and Wellbeing Strategy, along with the priorities outlined by the ICP in the Integrated Care Strategy and the ICB in the Joint Forward Plan. The key areas of focus are outlined below:



6. Lancashire and South Cumbria Integration Place Deal

Following the establishment of the four L&SC place-based partnerships, a programme of work has been underway recently with the ICB, to consider delegations to Place.

The Lancashire and South Cumbria Place Integration Deal, was agreed by the ICB Board on 5 July, sets out the way in which places will operate within the Integrated Care Board's operating arrangements.

It describes:

- The expectations of places - what we agree should be planned and delivered in places
- The resources that places will receive from the ICB to deliver these expectations – delegations, people and funding allocations
- The ways of working that will enable the primacy of place and the principle of subsidiarity to be enacted successfully – how places will interact with the ICB directorates and how decision-making will happen between partners in each place

Underpinning the Deal, is the assumption that planning and delivery will happen at place unless required as one of these three subsidiarity tests:

- Working at scale is necessary to achieve a critical mass to get the best outcomes.
- Where variation in outcomes is unacceptably high and working together will help to reduce variation and share best practice.
- Where working at scale offers opportunities to solve complex, intractable problems.

Delegations are to be enacted in a staged way through a series of phases, with the ICB's Better Care Fund and Population Health resources flowing first (by April 2024).

Key practicalities, such as what exactly is in scope for each of the areas which are being identified, how this will actually be implemented and what this means in terms of resource to support, is still being considered and worked through, acknowledging the scale and complexities of this work.

Delegations and authority to act, from the ICB in this first instance, will allow Blackburn with Darwen Place Based Partnership to be more agile in terms of mobilising transformation and be more responsive to local need, through its collective decision making. This will ultimately ensure more effective delivery of the Partnership's key priorities of neighbourhood integration, community services transformation, population health, care sector quality and the focused interventions across start, live, age and die well.

Following agreement with the ICB Board, discussions are now commencing with local council and other place partners, to consider their ambitions for integration.

ENDS