



# EXECUTIVE MEMBER DECISION

<b>REPORT OF:</b>	Executive Member for Public Health and Wellbeing
<b>LEAD OFFICERS:</b>	Director of Public Health and Wellbeing
<b>DATE:</b>	21 <sup>st</sup> January 2022

<b>PORTFOLIO/S AFFECTED:</b>	Public Health and Wellbeing
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<b>WARD/S AFFECTED:</b>	All
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<b>SUBJECT:</b> EMD Contract Award for Substance Misuse tender
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## 1. EXECUTIVE SUMMARY

The provision of substance misuse services across Blackburn with Darwen has been retendered due to the current contract coming to an end. The substance misuse service (including alcohol) incorporates a range of service contracts, covering both young people's services through to adulthood and criminal justice. There is a need to ensure that the service is dynamic and innovative to respond to emerging challenges and trends, whilst becoming more efficient and providing value for money with improved quality and outcomes.

The new commissioning model will incorporate a more effective Recovery Orientated Integrated System (ROIS). This model goes beyond the clinical and medical model to incorporate employment, training, education and support within family life, and takes a life course approach.

This is a statutory service that must be provided as a condition of the Public Health Ring Fenced Grant Allocation under the Health and Social Care Act (2012) since 1<sup>st</sup> April 2013.

This paper is to request approval to award a contract following the outcome of the Council's evaluation panel decision.

The Council has evaluated this tender using MEAT analysis which stands for Most Economically Advantageous Tender. Under MEAT analysis, weightings are allotted to each of the listed criteria along with a rationale on the scores to be awarded against the criteria. Under MEAT, the submission receiving the highest amount of marks is recommended to be awarded the contract.

All submissions were evaluated in a closed environment and using the award criteria and methodology declared within the Invitation to Tender (ITT) documentation.

The decision letters to the successful and unsuccessful bidders have been drafted and explain in some detail the merits of the successful bid in comparison to their bids submitted. As a summary of their advantage to the existing system though the successful bidder is bringing

renewed partnership working and a greater emphasis on sustained and visible recovery as well as the wider benefits of the existing drug and alcohol treatment services.

The Council must allow a minimum of 10 clear days standstill period between the date of the award letters and the award of the contract.

## **2. RECOMMENDATIONS**

That the Executive Member:

To approve the panel's decision to award the Substance Misuse (drug and alcohol) public health service contract to Bidder 2.

## **3. BACKGROUND**

Since 1st April 2013 upper tier and or unitary Local Authorities (LA's) have had responsibility under the Health and Social Care Act (2012) for improving the health of their local population and for public health services including those aimed at reducing drug and alcohol misuse.

Each local authority has responsibilities under the Public Health Grant to commission community based substance misuse services. Blackburn with Darwen currently commission the following service provision for substance misuse locally:

- Adult substance misuse services including criminal justice provision from Change Grow Live (CGL), operating under the brand 'Inspire'.
- Young Peoples service from CGL under the branding 'Go2'
- Inpatient detox and rehabilitation services from a range of providers (Out of scope for this tender).

### **Adult Community Substance (Drug and alcohol) Misuse Services:**

- The underpinning service specifications are substantial documents outlining the requirements across a range of interventions under three broad areas, Prevention and Wellbeing, Treatment and Recovery, Development and Support including:
  - Training
  - Information and Brief Advice
  - Assessment
  - Harm reduction
  - Case management
  - Psycho-social interventions
  - Clinical interventions including prescribing
  - Criminal Justice interventions
  - Families
  - Recovery Support

### **Young Peoples Substance Misuse Service:**

- BwD commissions service for young people up to the age 21 across their footprint.
- The underpinning service specifications is a substantial document outlining the requirements across a range of interventions under three broad areas, links to CYP mainstream (0-19) services, Treatment and Life Skills, Life Transitions and Support including:
  - Training
  - Information and Brief Advice
  - Assessment
  - Harm reduction
  - Case management
  - Psycho-social interventions
  - Clinical interventions including prescribing
  - Families
  - Life transition Support

Substance use services across the Lancashire and South Cumbria Integrated Care System (ICS) are under significant strain following the financial climate over recent years which has led to reductions in funding for both these services and wider support structures for those who use the services. This has been further exacerbated by the COVID19 pandemic and the need to alter working practice in order to keep services open, adapt to changing demands (e.g. rapid support of accommodated rough sleepers, shielded populations etc.) and operate in a COVID secure manner.

The current Independent Review of drugs by Professor Dame Carol Black has included national surveys of commissioners and providers of substance misuse services to ascertain the current spend and reductions, with a view to support a request to the Treasury to reinvest in the delivery of substance misuse services.

#### **4. KEY ISSUES & RISKS**

The substance misuse service provision was last reviewed in 2014/15. The current contract will expire on the 31<sup>st</sup> of March 2022. A tender waiver was approved to extend the existing arrangements until 31<sup>st</sup> March 2022, to enable a full consultation, procurement and safe transition to be managed. Whilst performance has progressed and efficiencies have been made, procurement regulation and the contract term mean that a refreshed model should be considered following a period of consultation and engagement with various stakeholders including service users and also non service users. In conjunction with strategic commissioning, appropriate and relevant processes have been adhered to. This has ensured that any risks identified throughout the procurement process have been monitored, explored and mitigated.

The tender documentation (and subsequent contract and specifications) incorporates details to ensure that any successful provider will adhere to the Council's quality standards. This includes learning from recent safeguarding cases, clinical governance, national and local standards, National Institute for Health and Care Excellence (NICE) guidance and Care Quality Commission (CQC) compliance.

#### **5. POLICY IMPLICATIONS**

This commissioning and procurement process will be aligned to both local and national Drug and Alcohol Strategy recommendations, Dame Carol Black's review recommendations, the Health and Wellbeing Strategy, local Transforming Lives strategy, local Vulnerable People Strategy, the Early Help Strategy, and will also consider implications with regards to a number of other developing strategic agendas.

The Equality Impact Assessment (EIA) checklist has been completed.  
The NHS Long Term Plan and also local Pennine Lancashire prevention plans have also be considered.

## 6. FINANCIAL IMPLICATIONS

The funding requirement for the award of the Substance Misuse (drug and alcohol) public health service contract is expected to be contained from within the annual public health grant allocations.

Substance misuse services provide a wide range of support and treatment including training, harm reduction, clinical and psychosocial interventions across communities and residential based provision.

## 7. LEGAL IMPLICATIONS

An open tender process has been followed to ensure this tender attracts providers with sufficient knowledge and expertise to enable quality delivery. The tender process undertaken was compliant with the Public Contracts Regulations and the Council's Contract and Procurement Procedure Rules.

The contract format will be approved by legal officers prior to contract award.

## 8. RESOURCE IMPLICATIONS

The management and implementation of the tender will be actioned within existing Council staff which includes input from Legal, Finance, Integrated Strategic Commissioning and Public Health.

## 9. EQUALITY AND HEALTH IMPLICATIONS

**Please select one of the options below. Where appropriate please include the hyperlink to the EIA.**

Option 1  Equality Impact Assessment (EIA) not required – the EIA checklist has been completed.

Option 2  In determining this matter the Executive Member needs to consider the EIA associated with this item in advance of making the decision. (*insert EIA link here*)

Option 3  In determining this matter the Executive Board Members need to consider the EIA associated with this item in advance of making the decision. (*insert EIA attachment*)

## 10. CONSULTATIONS

A series of consultation and engagement events were delivered during September to December 2019 relating to different themes and elements of the integrated treatment system such as young people service provision, adult provision, shared care, Tier 4 interaction etc. The views of providers, key stakeholders and service users were taken into account and their comments and feedback has influenced the service design and service specification. A provider event took place shortly before the commencement of the tender to allow the market place the opportunity to better understand the local need and the process. This also allowed opportunities for them to raise significant queries via the

CHEST procurement system.

## 11. STATEMENT OF COMPLIANCE

The recommendations are made further to advice from the Monitoring Officer and the Section 151 Officer has confirmed that they do not incur unlawful expenditure. They are also compliant with equality legislation and an equality analysis and impact assessment has been considered. The recommendations reflect the core principles of good governance set out in the Council's Code of Corporate Governance.

## 12. DECLARATION OF INTEREST

All Declarations of Interest of any Executive Member consulted and note of any dispensation granted by the Chief Executive will be recorded and published if applicable.

<b>VERSION:</b>	<b>3</b>
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<b>CONTACT OFFICER:</b>	<b>Lee Girvan/Sharon Dillon</b>
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<b>DATE:</b>	21 January 2022
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<b>BACKGROUND PAPER:</b>	
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